

Federal Communications Commission Washington, D.C. 20554

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FEDERAL COMMUNICATIONS COMMISSION

OFFICE OF THE SECRETARY

Nicola A. Lepore Zoning Official/Code Enforcement Officer 116 Paris Avenue Northvale, New Jersey 07647

Dear Ms. Lepore:

Thank you for your letter dated November 6, 1997, which was forwarded to us from the office of Senator Frank R. Lautenberg, concerning the placement and construction of facilities for the provision of personal wireless services and radio and television broadcast services in your community. Your letter refers to three proceedings that are pending before the Commission. In MM Docket No. 97-182, the Commission has sought comments on a Petition for Further Notice of Proposed Rule Making filed by the National Association for Broadcasters and the Association for Maximum Service Television. In this proceeding, the petitioners ask the Commission to adopt a rule limiting the exercise of State and local zoning authority with respect to broadcast transmission facilities in order to facilitate the rapid build-out of digital television facilities, as required by the Commission's rules to fulfill Congress' mandate. In WT Docket No. 97-192/ the Commission has sought comment on proposed procedures for reviewing requests for relief from State and local regulations that are alleged to impermissibly regulate the siting of personal wireless service facilities based on the environmental effects of radio frequency emissions, and related matters. Finally, in DA 96-2140 and FCC 97-264, the Commission twice sought comments on a Petition for Declaratory Ruling filed by the Cellular Telecommunications Industry Association seeking relief from certain State and local moratoria that have been imposed on the siting of commercial mobile radio service facilities.

Because all of these proceedings are still pending, we cannot comment on the merits of the issues at this time. However, I can assure you that the Commission is committed to providing a full opportunity for all interested parties to participate. The Commission has formally sought public comment in all three proceedings and, as a result, has received numerous comments from State and local governments, service providers, and the public at large. Your letter, as well as this response, will be placed in the record of all three proceedings and will be given full consideration.

Further information regarding the Commission's policies toward personal wireless service facilities siting, including many of the comments in the two proceedings involving personal wireless service facilities, is available on the Commission's internet site at http://www.fcc.gov/wtb/siting.

Thank you for your inquiry.

Sincerely,

David L. Furth

Chief, Commercial Wireless Division Wireless Telecommunications Bureau

Copy to: The Honorable Frank Lautenberg



Federal Communications Commission Washington, D.C. 20554

FEB 1 3 1998

Eileen Klose, RMC
Township Clerk/Administrator
Township of Hamption
1 Municipal Complex Road
Newton, New Jersey 07860

Dear Ms. Klose:

Thank you for your letter dated December 4, 1997, which was forwarded to us from the office of Senator Frank R. Lautenberg, concerning the placement and construction of facilities for the provision of personal wireless services and radio and television broadcast services in your community. Your letter refers to three proceedings that are pending before the Commission. In MM Docket No. 97-182, the Commission has sought comments on a Petition for Further Notice of Proposed Rule Making filed by the National Association for Broadcasters and the Association for Maximum Service Television. In this proceeding, the petitioners ask the Commission to adopt a rule limiting the exercise of State and local zoning authority with respect to broadcast transmission facilities in order to facilitate the rapid build-out of digital television facilities, as required by the Commission's rules to fulfill Congress' mandate. In WT Docket No. 97-192, the Commission has sought comment on proposed procedures for reviewing requests for relief from State and local regulations that are alleged to impermissibly regulate the siting of personal wireless service facilities based on the environmental effects of radio frequency emissions, and related matters. Finally, in DA 96-2140 and FCC 97-264, the Commission twice sought comments on a Petition for Declaratory Ruling filed by the Cellular Telecommunications Industry Association seeking relief from certain State and local moratoria that have been imposed on the siting of commercial mobile radio service facilities.

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Sincerely,

David L. Furth

Chief, Commercial Wireless Division Wireless Telecommunications Bureau

Copy to: The Honorable Frank R. Lautenberg

United States Senate

WASHINGTON, DC 20510-3002

COMMITTEES:
APPROPRIATIONS
BUDGET

ENVIRONMENT AND PUBLIC WORKS

HELSINKI COMMISSION

January 7, 1998

Ms. Judith Harris
Director
Federal Communications Commission
Office of Legislative Affairs
Room 808
1919 M. Street NW
Washington, D.C. 20554-0001

Dear Ms. Harris:

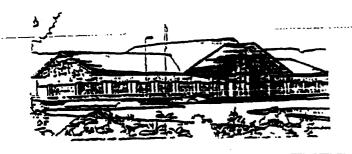
I am enclosing copies of correspondence I have received from concerned constituents.

Please provide any information you might have addressing my constituents' inquiry. I would appreciate it if you would respond directly to my constituents and return a copy of your response and the enclosed correspondence to my office.

Thank you for your assistance.

Frank R. Lautenberg United States Senator

FRL\rmm
Enclosures



TOWNSHIP OF HAMPTON

I Municipal Complex Road
Newton, N.J. 07860

Eileen Klose RMC Township Clerk/Administrator phone 973-383-5570 fax 973-383-8969

December 4, 1997

U.S. Senator Frank R. Lautenberg 1 Newark Center - 14th Flr. Newark, NJ 07102

Dear Senator Frank R. Lautenberg:

We are writing you about the Federal Communications Commission and its attempts to preempt local zoning of cellular, radio and TV towers by making the FCC the "Federal Zoning Commission" for all cellular telephone and broadcast towers. Both Congress and the Courts have long recognized that zoning is a peculiarly local function. Please immediately contact the FCC and tell it to stop these efforts which violate the intent of Congress, the Constitution and principles of Federalism.

In the 1996 Telecommunications Act, Congress expressly reaffirmed zoning authority over cellular towers. It told the FCC to stop all rulemakings where the FCC was attempting to become a Federal Zoning Commission for such towers. Despite this instruction from Congress,-the FGC is now attempting to preempt local zoning authority in three different rulemakings.

Cellular Towers - Radiation: Congress expressly preserved local zoning authority over cellular towers in the 1996 Telecommunications Act with the sole exception that municipalities cannot regulate the radiation from cellular antennas if it within limits set by the FCC. The FCC is attempting to have the "exception swallow the rule" by using the limited authority Congress gave it over cellular tower radiation to review and reverse any cellular zoning decision in the U.S. which it finds is "tainted" by radiation concerns, even if the decision is otherwise perfectly permissible. In fact, the FCC is saying that it can "second guess" what the true reasons for a municipality's decision are, need not be bound by the stated reasons given by a municipality and doesn't even need to wait until a local planning decision is final before the FCC acts.

Some of our citizens are concerned about the radiation from cellular towers. We cannot prevent them from mentioning their concerns in a public hearing. In its rulemak-

ing the FCC is saying that if any citizen raises that this is sufficient basis for a cellular zoning decision to immediately be taken over by the FCC and potentially reversed, even if the Municipality expressly says it is not considering such statements and the decision is completely valid on other grounds, such as the impact of the tower on property values or aesthetics.

<u>Cellular Towers - Moratoria:</u> Relatedly the FCC is proposing a rule banning the moratoria that some municipalities impose on cellular towers while they revise their zoning ordinances to accommodate the increase in the numbers of these towers. Again, this violates the Constitution and the directive from Congress preventing the FCC from becoming a Federal Zoning Commission.

Radio/TV Towers: The FCC's proposed rule on radio and TV towers is as bad: It sets an artificial limit of 21 to 45 days for municipalities to act on any local permit (environmental, building permit, zoning or other). Any permit request is automatically deemed granted if the municipality doesn't act in this timeframe, even if the application is incomplete or clearly violates local law. And the FCC's proposed rule would prevent municipalities from considering the impacts such towers have on property values, the environment or aesthetics. Even safety requirements could be overridden by the FCC! And all appeals of zoning and permits denials would go to the FCC, not to the local courts.

This proposal is astounding when broadcast towers are some of the tallest structures known to man – over 2,000 feet tall, taller than the Empire State Building. The FCC claims these changes are needed to allow TV stations to switch to High Definition Television quickly. But The Wall Street Journal and trade magazines state there is no way the FCC and broadcasters will meet the current schedule anyway, so there is no need to violate the rights of municipalities and their residents just to meet an artificial deadline.

These actions represent a power grab by the FCC to become the Federal Zoning Commission for cellular towers and broadcast towers. They violate the intent of Congress, the Constitution and principles of Federalism. This is particularly true given that the FCC is a single purpose agency, with no zoning expertise, that never saw a tower it didn't like.

Please do three things to stop the FCC: First, write new FCC Chairman William Kennard and FCC Commissioners Susan Ness, Harold Furchtgott-Roth, Michael Powell and Gloria Tristani telling them to stop this intrusion on local zoning authority in cases WT 97-197, MM Docket 97-182 and DA96-2140; second, join in the "Dear Colleague Letter" currently being prepared to go to the FCC from many members of Congress; and third, oppose any effort by Congress to grant the FCC the power to act as a "Federal Zoning Commission" and preempt local zoning authority.

The following people at national municipal organizations are familiar with the FCC's proposed rules and municipalities' objectives to them: Barrie Tabin at the

National League of Cities, 202-626-3194; Eileen Huggard at the National Association of Telecommunications Officers and Advisors, 703-506-3275; Robert Fogel at the National Association of Counties, 202-393-6226; Kevin McCarty at the U.S. Conference of Mayors, 202-293-7330; and Cheryl Maynard at the American Planning Association, 202-872-0611. Feel free to call them if you have questions.

Very Eruly Yours.

Township Clerk/Administrator

Senator John McCain 241 SROB Washington, DC 20510-0303

Senator Conrad Burns
187 SDOB
Washington, DC 20510-2603

Senator Kay Bailey Hutchison 283 SROB Washington, DC 20510-4304

Senator Slade Gorton 730 SHOB Washington, DC 20510-4701

Senator Dianne Feinstein Washington, DC 200 331 SHOB Washington, DC 20510-0504 Washington, DC 20510-0504

Representative Tom Bliley 2409 RHOB Washington, DC 20515-4607

Representative W. J. Tauzin
2183 RHOB
Washington, DC 20515-1803

Representative Edward I: Markey = 2133 RHOB
Washington, DC 20515-2107

Representative John D. Dingell 2328 RHOB Washington, DC 20515-2216

Representative Bob Goodlatte 123 CHOB Washington, DC 20515-4606 Representative James Moran 1214 LHOB Washington, DC 20515-4608

Representative Bart Stupak 1410 LHOB Washington, DC 20515-2201

Representative Joe Barton 2264 RHOB Washington, DC 20515-4306

Ms. Barrie Tabin
Legislative Counsel
National League of Cities
1301 Pennsylvania Ave, NW, 6th Floor
Washington, DC 20004

Ms. Eileen Huggard
Executive Director
NATOA
1650 Tysons Boulevard, Suite 200
McLean, VA 22102-3915

Mr. Robert Fogel
Associate Legislative Director
National Association of Counties
440 First Street, NW, 8th Floor
Washington, DC 20001

Mr. Kevin McCarty
Assistant Executive Director
U.S. Conference of Mayors
1620 Eye Street, 4th Floor
Washington, DC 20006

Ms. Cheryl Maynard
Government Affairs Coordinator
American Planning Association
1776 Massachusetts Ave. NW, 4th Floor
Washington, DC 20036

BOROUGH OF NORTHYALE BERGEN COUNTY, NEW JERSEY

NOORFORATED 1916

116 PARIS AVENUE 767-3330



Nicola A. Lepore Code Compliance Official (201)767-8069 (201)767-9631 Fax

November 6, 1997

Senator Frank Lautenberg One Newark Center 14th Floor Newark, New Jersey 07102

Dear Senator Lautenberg:

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Very/truly yours,

Nicola Lepore

Zoning Official/Code Enforcement Officer

NAL:lb

cc: See Attached List



BOROUGH OF PARK RIDGE

55 Park Avenue Park Ridge, N.J. 07656 OFFICE OF THE
BOROUGH ADMINISTRATOR / CLERK
TEL. (201) 573-1800
FAX: (201) 391-7130

December 10, 1997

Mr. William Schuber, County Executive County Administration Building Court Plaza South 21 Main Street Hackensack, NJ 07601-7000

Dear Pat:

Service of the service and the service of the servi

The Governing Body has adopted the attached resolution in opposition to proposed Federal preemption of state and local zoning ordinances to permit the unregulated installation of broadcast towers.

Shuce Leta,

Charles E. Gasior

Borough Administrator/Clerk

CEG/a

CC: The Honorable Frank Lautenberg
The Honorable Robert Torricelli
The Honorable Marge Roukema